those printed in part 3 of the report of the Committee on Rules accompanying this resolution and amendments en bloc described in this resolution. Amendments printed in part 3 of the report may be offered only in the order printed, may be offered only by the named proponent or a designee, shall be considered as read, shall be debatable for the time specified in the report equally divided and controlled by the proponent and an opponent, shall not be subject to amendment except as specified in the report, and shall not be subject to a demand for division of the question in the House or in the Committee of the Whole. All points of order against amendments printed in part 3 of the report are waived. It shall be in order at any time for the chairman of the Committee on Foreign Affairs or his designee to offer amendments en bloc consisting of amendments printed in part 3 of the report or germane modifications thereof. Such amendments en bloc shall be considered as read except that modifications shall be reported; shall be debatable for ten minutes equally divided and controlled by the chairman and ranking minority member of the Committee on Foreign Affairs or their respective designees; shall not be subject to amendment; and shall not be subject to a demand for division of the question in the House or in the Committee of the Whole. All points of order against such amendments en bloc are waived. The original proponent of an amendment included in amendments en block may insert a statement in the Congressional Record immediately before the disposition of the amendments en bloc. At the conclusion of consideration of the bill for amendment the Committee shall rise and report the bill to the House with such amendments as may have been adopted. The previous question shall be considered as ordered on the bill and amendments thereto to final passage without intervening motion except one motion to recommit.

SEC. 3. The chairman of the Committee of the Whole may postpone until a time during further consideration in the Committee of the Whole a request for a recorded vote on any amendment made in order by this resolution. The chairman of the Committee of the Whole may reduce to not less than five minutes the time for voting by electronic device on any postponed question that immediately follows another vote by electronic device without intervening business: Provided, That the time for voting by electronic device on the first in any series of questions shall be not less than fifteen minutes.

When said resolution was considered. After debate.

On motion of Mr. HALL of Ohio, the previous question was ordered on the resolution to its adoption or rejection. The question being put, viva voce,

Will the House agree to said resolu-

SPEAKER pro tempore, Mr. VALENTINE, announced that the yeas had it.

Mr. TORRICELLI objected to the vote on the ground that a quorum was not present and not voting.

A quorum not being present,

The roll was called under clause 4, rule XV, and the call was taken by electronic device.

'eas 294 Jays 129 When there appeared

969.7[Roll No. 226] YEAS-294

Abercrombie Allard Andrews (NJ) Andrews (ME)

Applegate Archer Armev Bacchus (FL) Bachus (AL) Baesler Barca Barcia Barlow Barrett (NE) Barrett (WI) Bartlett Barton Becerra Beilenson Bereuter Berman Bevill Bilbray Bishop Blackwell Bliley Blute Boehlert Boehner Bonilla Bonior Boucher Brewster Brooks Browder Brown (CA) Brown (FL) Brown (OH) Bryant Buver Byrne Calvert Camp Cantwell Cardin Chapman Clay Clayton Clement Clyburn Coleman Collins (MI) Condit Conyers Cooper Coppersmith Cramer Danner Darden Deal DeFazio DeLauro Derrick Dickey Dixon Dooley Doolittle Durbin Edwards (CA) Edwards (TX) Emerson Engel English (AZ) English (OK) Eshoo Ewing Farr Fazio Filner Fingerhut Fish Foglietta Ford (MI) Ford (TN Frank (MA) Frost Gallegly Gejdenson Gephardt Geren Gibbons Gingrich Glickman

Grams Grandy Green Greenwood Gunderson Gutierrez Hall (OH) Hall (TX) Hamilton Hancock Harman Hastert Hastings Hefner Herger Hilliard Hinchey Hoagland Hobson Hochbrueckner Hoekstra Holden Hover Hutto Inslee Jefferson Johnson (GA) Johnson (SD) Johnson, E. B. Johnston Kanjorski Kaptur Kasich Kennelly Kildee Kim Kingston Kleczka Klein Klug Knollenberg Kolbe Kopetski Kreidler Kyl LaFalce Lambert Lancaster LaRocco Laughlin Lazio Leach Lehman Levin Lewis (CA) Lewis (GA) Linder Long Lowey Maloney Mann Manton Manzullo Margolies-Mezvinsky Markey Martinez Mazzoli McCloskey McCrery McCurdy McDermott McHale McInnis McKeon McKinney McNulty Meehan Meek Menendez Meyers Michel Miller (CA) Miller (FL) Mineta Minge Mink Wolf Moakley Woolsey Molinari Wyden Montgomery Wynn

Nussle Oberstar Obey Ortiz Orton Owens Oxlev Pallone Parker Pastor Payne (NJ) Payne (VA) Pelosi Penny Peterson (FL) Peterson (MN) Pickett Pickle Pomeroy Porter Poshard Price (NC) Pryce (OH) Ramstad Ravenel Reed Reynolds Richardson Roberts Roemer Rose Rostenkowski Rowland Roybal-Allard Royce Rush Sabo Sanders Sangmeister Sarpalius Sawyer Schenk Schiff Schroeder Schumer Scott Serrano Sharp Shavs Shepherd Sisisky Skaggs Skeen Skelton Slattery Slaughter Smith (IA) Smith (OR) Spratt Stark Stenholm Stokes Strickland Swift Synar Tanner Tejeda Thomas (CA) Thomas (WY Thompson Thornton Thurman Torres Towns Traficant Tucker Unsoeld Valentine Velazquez Vento Visclosky Walker Waters Watt Waxman Whitten Williams Wilson Wise

NAYS-129

Baker (CA) Hamburg Quinn Baker (LA) Hansen Rahall Ballenger Rangel Hayes Bateman Hefley Regula Hoke Bentley Bilirakis Ridge Horn Rogers Borski Houghton Huffington Rohrabacher Bunning Ros-Lehtinen Hughes Roth Burton Callahan Hunter Roukema Hutchinson Santorum Canady Castle Inglis Saxton Coble Inhofe Schaefer Collins (GA) Istook Sensenbrenner Combest Jacobs Shaw Johnson, Sam Covne Shuster Crane Smith (MI) Kennedy King Klink Crapo Smith (NJ) Cunningham Smith (TX) DeLay Lantos Snowe Deutsch Levy Lewis (FL) Solomon Diaz-Balart Spence Stearns Dicks Lightfoot Dingell Lipinski Studds Stump Dornan Livingston Machtley McCandless McCollum Dreier Stupak Sundquist Swett Duncan Dunn Evans McDade Talent Everett McHugh Tauzin McMillan Taylor (MS) Fawell Fields (LA) Mfume Taylor (NC) Torkildsen Fields (TX) Mica Mollohan Torricelli Flake Fowler Murphy Franks (CT) Volkmer Murtha Franks (NJ) Myers Vucanovich Olver Packard Gallo Walsh Weldon Gekas Gilchrest Paxon Yates Gillmor Pombo Young (FL) Portman Gilman Zeliff Goss Quillen Zimmei

NOT VOTING-11

Clinger Henry Matsui Collins (IL) Washington Hyde Wheat Johnson (CT) Cox Dellums Lloyd

So the resolution was agreed to.

A motion to reconsider the vote whereby said resolution was agreed to was, by unanimous consent, laid on the table.

¶69.8 FOREIGN ASSISTANCE AUTHORIZATION

The SPEAKER pro tempore, Mr. VALENTINE, pursuant to House Resolution 197 and rule XXIII, declared the House resolved into the Committee of the Whole House on the state of the Union for the further consideration of the bill (H.R. 2404) to authorize appropriations for foreign assistance programs, and for other purposes.

Mr. McDERMOTT, Chairman of the Committee of the Whole, resumed the chair; and after some time spent therein.

¶69.9 RECORDED VOTE

A recorded vote by electronic device was ordered in the Committee of the Whole on the following substitute amendment submitted by Mr. HAMIL-TON for the amendment submitted by Mr. GILMAN:

Substitute amendment submitted by Mr. HAMILTON:

Page 7, after line 25, insert the following:

SEC. 103. ECONOMIC ASSISTANCE REFORM.

(a) BASIC OBJECTIVES.—Section 102 of the Foreign Assistance Act of 1961 is amended to read as follows:

Moorhead

Moran Morella

Nadler

Natcher

Neal (MA)

Neal (NC)

Gonzalez

Goodlatte

Goodling

Young (AK)

"SEC. 102. BASIC OBJECTIVES OF ECONOMIC AS-SISTANCE PROGRAMS AND UNITED STATES DEVELOPMENT COOPERA-TION POLICY.

"(a) FOUR BASIC OBJECTIVES.—The primary purpose of United States economic assistance is the promotion of broad based, sustainable, participatory development, with particular focus on the poor. In pursuit of that purpose, economic assistance programs to the extent specified in this Act, and United States economic cooperation policy generally, shall have the following four basic objectives, which are interrelated and mutually reinforcing:

(1) SUSTAINABLE ECONOMIC GROWTH.—Promotion of broad based economic growth.

(2) SUSTAINABLE RESOURCE MANAGEMENT.— Improvement of resource management designed to bring about environmentally and economically sustainable patterns of devel-

(3) POVERTY ALLEVIATION.—Alleviation of the worst manifestations of poverty through the development of human resource capac-

ity.
"(4) DEMOCRACY.—Promotion of democracy rights and social racy, respect for human rights, and social and economic pluralism.

(b) SUSTAINABLE ECONOMIC GROWTH.—

"(1) RATIONALE.—Broad based, sustainable economic growth is in the interest of the United States because it permits countries to progress toward economic self-reliance, to improve the living standards of their citizens, and to increase international markets for trade and investment. Market-oriented economic growth establishes the basis for sustainable development and reinforces democratic ideals and practices. Successful long-term development cannot occur without broad based, sustainable economic growth that enables the poor to increase their incomes and access to productive resources and services so that they can satisfy their basic needs and lead lives of decency, dignity, and hope.

(2) ELABORATION ON OBJECTIVE.—(A) Implementation of the objective of promoting broad based economic growth should recognize that economic, social, political, and environmental conditions vary among countries. While taking account of such differences, the economic assistance programs carried out in furtherance of the four basic objectives set forth in this section shall em-

phasize the following principles:

(i) Security of economic rights for all citizens without regard to sex, race, religion, language, or social status, including the right to own property, the right to fair return from one's labor, and the right to engage in productive use of available assets.

(ii) Economic policies based on free market principles as a means for establishing prices and for allocating goods and services.

"(iii) Economic reforms that benefit or are sensitive to and minimize adverse impact on the poor.

'(iv) Market base reforms—deregulation. privatization, labor market reform, reduction in barriers to the free flow of trade and investment—which increase the opportunity for all, especially, the poor, to participate in economic activity.

'(v) Government policies protecting economic rights, fair and open markets, and the fulfillment of basic human needs.

'(vi) Adherence by governments to international economic agreements, particularly those relating to free and fair trade practices and to respect for worker rights.

'(B) A primary test of the effectiveness of economic assistance programs designed to promote broad based economic growth is the extent to which the poor and disenfranchised can participate in and benefit from these programs and are thereby brought into the development process.

"(c) Sustainable Resource Manage-

MENT.—
"(1) RATIONALE.—The economic and social well-being and the security of the United States and other countries are affected by how the world's environment and physical resource base are managed. Consumption patterns, systems of industrial and agricultural production, demographic trends, and the manner of use of natural resources all impact on the opportunities for long-term development and growth and survival for all countries. Both developed and developing countries share responsibility for the rational and sustainable management of natural resources. Responsible management of physical resources is necessary to insure the availability of resources for future generations and to assure that the burdens of improved resource management do not fall disproportionately on the poor.

(2) ELABORATION OF OBJECTIVE.—(A) Sustainable development is development that meets the needs of the present without compromising the ability of future generations to meet their own needs. Economic assistance programs authorized by this title should assist countries to adopt policies and programs that promote ecologically sound patterns of growth. Improved resource management tailored to the conditions and capabilities of the particular developing countries should be an integral part of all planning, programming, and reporting activities

with respect to economic assistance.

"(B) Sustainable resource management should be promoted through research and through the establishment and implementation of public policies and programs that provide incentives for better long-term management of resources and private and public investment toward resource-conserving technologies of production in energy, agricultural, and industrial production. To achieve this objective will entail, among other things-

(i) more efficient and resource-conserving systems of sustainable agricultural production, with special emphasis on rain-fed agriculture, maintenance of soil structure and fertility, and minimization of soil erosion

(ii) adoption of appropriate use of fer-

and soil and water contamination;

tilizer and pesticides;

(iii) greater attention to forestry management for sustainable yields, agroforestry, reforestation, and watershed conservation, including better resource monitoring and assessment systems:

'(iv) improved water use management, including watershed protection, sustainable and efficient irrigation projects, and efforts to reduce costs and improve delivery of potable water and sanitation systems for both urban and rural areas;

"(v) more systematic collection, preservation, and sharing of original and evolved plant and animal genetic material, including preservation of ecosystems and natural habi-

"(vi) attention to more efficient management of existing energy systems, to the promotion of increased use of least-cost energy resource planning procedures, and to the development of economically viable and more efficient systems of energy production and consumption that seek to maximize resource conservation;

'(vii) attention to resource conserving systems of urban development and industrialization that make efficient use of energy and natural resources, minimize the adverse effects of air and water pollution, facilitate safe waste disposal, including toxic wastes, provide for improved environmental health and safety of the urban and surrounding rural populations;

(viii) efforts to analyze and to reduce man-made contributions to changes in the global climate, including factors that may be contributing to global warming in the Earth's atmosphere; and

'(ix) greater attention to the relationships among demographic pressures, poverty, and

environmental degradation.

(C) Growth that is not environmentally sustainable cannot be economically sustainable in the long run. Improved resource management is a critical element of a balanced pattern of development.

(d) POVERTY ALLEVIATION.— "(1) RATIONALE.—It is in the interest of the United States to assist developing countries to achieve patterns of growth and development that will measurably and sustainably, alleviate the worst manifestations of poverty in rural and urban areas and allow all people, especially those with low incomes, to lead economically and socially productive lives. As a people endowed with a spirit of humanitarian generosity, United States citizens have long demonstrated a moral imperative to help those in need. Further, peace and stability in the world cannot be achieved without economic development that also alleviates the worst manifestations of poverty

'(2) FLABORATION OF OBJECTIVE.—(A) Broad based economic growth is necessary for the alleviation of the worst manifestations of poverty. Conversely, neither growth nor the alleviation of poverty can be sustained unless all people, especially the poor, have the basic assets and capabilities that foster the exercise of choice and participation in the economic, social, and political life of the country. Women, female children, and children of poor people have been especially disadvantaged in their access to these assets. Governments, together with nongovernmental organizations and international and multilateral organizations, should give special attention to alleviating the worst manifestations of poverty among these groups. Long-term poverty alleviation depends on patterns of broad based economic growth and the productivity generated by investments in the expansion of human well-being, capac-

ity, and choice.
"(B) To achieve the objective of alleviating the worst manifestations of poverty will en-

tail, among other things-

'(i) the expansion of education to all segments of the society, with particular attention to universal access to basic education, to sustainable improvement in the quality and diversity of educational opportunity, and to female education at all age levels;

"(ii) improvement in coverage, quality, and sustainability of health services, with special emphasis on universal access to primary health care, epidemiological detection and prevention programs, and sustainable systems of health care for mothers and chilďren;

"(iii) a consistent program of support for systematic expansion of voluntary family planning services, with special emphasis on the role of the private voluntary and commercial sectors as providers of such services and on the development of more effective, acceptable family planning technologies appropriate to the conditions of developing

(iv) support for activities that enhance secure access of all to adequate food and nutrition derived from sustainable agricultural production, including the effectiveness and development contribution of food assistance made available under the Agricultural Trade Development and Assistance Act of 1954 and other food assistance programs; and

(v) support for activities that enhance universal access to safe drinking water, basic sanitation, and basic shelter necessary for

health.

"(e) DEMOCRACY.—
"(1) RATIONALE.—The promotion of democracy throughout the world is in the basic in-

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terest of the United States. Democratic development, political pluralism, and respect for internationally recognized human rights are intrinsically linked to economic and social progress. Democracy can only be sustained in a society in which the legitimacy of the government rests firmly on the expressed consent of the governed; the rights of all citizens, including minorities, are respected and protected; and there is effective civilian control over the military and security forces. It is in the interest of the United States and in keeping with our democratic traditions to support democratic aspirations and values, foster the spread of democratic institutions, and encourage universal respect for civil and political liberties.

"(2) ELABORATION ON OBJECTIVE.—(A) Furtherance of the basic objective of democracy requires that the United States promote—

'¹(i) the ability of all citizens of a country to organize and associate freely and independently of the government;

"(ii) the ability of all citizens to freely choose their government, to hold that government accountable, and to participate in political life:

"(iii) increased respect for internationally recognized human rights and the rule of law; "(iv) respect for the diversity among the citizens of a country; and

"(v) acceptance of and respect for civilian

authority by all elements of society.

"(B) An essential ingredient of development is the growth of indigenous nongovernmental organizations that are committed to democratic values and active in the promotion of democracy. United States efforts to foster democratic pluralism and build democratic institutions are most likely to create enduring bounds of democratic cooperation when United States nongovernmental organizations are involved in strengthening the capacity of nongovernmental organizations in other countries.

"(C) Democracy requires honest and open participatory government. United States assistance should help governments to establish processes of accountability and transparency to eliminate corruption and abuses of power and assist nongovernmental organizations to develop the capability to monitor

the government's performance.

- (Ď) With regard to economic assistance under this Act or the Support for East European Democracy (SEED) Act of 1989 for countries that are in transition from communism to democracy, it shall be the policy of the United States, to the extent feasible, to provide assistance directly to democratically elected governments of states whose incorporation into the Union of Soviet Socialist Republics has never been recognized by the United States: Provided, That economic assistance to Yugoslavia otherwise authorized by law shall not be prohibited as a consequence of this provision. As used in this subparagraph, the term 'democratically elected' means elected through open, free, and fair elections. Nothing in this paragraph shall be construed to preclude assistance to agencies of such federal governments that promote democratic reforms, human rights, the rule of law, and/or market oriented reforms, provided that funds are not provided directly to any such agency.
- "(f) EFFECTIVE USES OF ASSISTANCE.—
 "(1) BENEFICIARY COUNTRIES.—Assistance furnished under this title should be concentrated in countries that will make the most effective use of that assistance in promoting the four basic objectives set forth in subsection (a).
- "(2) ASSISTANCE WITHIN COUNTRIES.—Activities should be undertaken in regions of recipient countries that offer potential for successful development and should not be undertaken if the relevant sector or national economic policies of the country are clearly un-

favorable to the sustainability or broadest possible impact of the assisted program or project.

- "(3) Types of activities.—Assistance should focus on those types of activities that the United States can provide most effectively.".
- (b) REPEAL OF DEVELOPMENT ASSISTANCE AUTHORITIES.—Effective October 1, 1995, sections 103 through 107 of the Foreign Assistance Act of 1961 are repealed.

Amendment submitted by Mr. GIL-MAN.

Page 3, after line 18, insert the following:

(c) ELEMENTS OF REFORM PLAN.—The plan submitted pursuant to subsection (b) shall include the following elements:

(1) PRINCIPAL OBJECTIVES.—All United States economic assistance shall have as principal objectives the following 4 elements of sustainable development, which are interrelated and mutually reinforcing:

(A) ECONOMIC OPPORTUNITIES.—Expanding economic opportunities for all women and men, especially the poor, to increase their productivity, earning capacity, and income in ways that do not harm the environment.

(B) BASIC HUMAN NEEDS.—Meeting the basic human needs for food, clean water, shelter, health care, and education necessary for all people to be productive and to improve their quality of life.

(C) ENVIRONMENTAL PROTECTION AND SUSTAINABLE USE OF NATURAL RESOURCES.—Promoting environmental protection and sustainable use of land, water, forests, and other natural resources, taking into account the needs of present and future generations.

(D) PLURALISM, DEMOCRATIC PARTICIPATION, AND HUMAN RIGHTS.—Promoting pluralism, democratic participation in economic and political decisions that affect people's lives (especially participation by poor men and women), and respect for human and civil rights, of females and indigenous peoples.

(2) COUNTRIES IN DEFAULT ON REPAYMENT OF FOREIGN ASSISTANCE LOANS.—The plan shall provide that a country that is in default for a period of more than 3 months on its payments of principal or interest on any foreign assistance loan shall be ineligible to receive foreign assistance.

(3) INCREASED PROCUREMENT OF UNITED STATES GOODS AND SERVICES.—The plan shall propose an increase in the amount of funds provided for the procurement of United States goods and services through tied-aid and other programs.

(4) REPORTING REQUIREMENTS.—The plan shall identify and propose the elimination of obsolete, unnecessary, or burdensome reporting requirements.

(5) REDUCTION IN NUMBER OF ECONOMIC AS-SISTANCE RECIPIENTS.—The plan shall provide for a reduction in the number of countries receiving development and other economic assistance to 50, such reduction to be consistent with the objectives specified in paragraph (1) and focused to take advantage of United States comparative advantage as an assistance donor, for example its technical assistance capabilities.

(d) ABOLITION OF AID.—The Agency for International Development shall cease to exist as of the close of business on September 20 1004

¶69.10 [Roll No. 227] AYES—246

| Abercrombie | Baesler | Beilenson |
|--------------|--------------|-----------|
| Ackerman | Barca | Bereuter |
| Andrews (ME) | Barcia | Berman |
| Andrews (NJ) | Barlow | Bevill |
| Andrews (TX) | Barrett (WI) | Bilbray |
| Bacchus (FL) | Becerra | Bishop |

Blackwell Hastings Bonior Hayes Borski Hefner Hilliard Boucher Hinchey Brewster Brooks Hoagland Browder Brown (CA) Holden Brown (FL) Hoyer Brown (OH) Hutto Bryant Inslee Jacobs Jefferson Byrne Cantwell Cardin Carr Chapman Clay Johnston Clayton Kaniorski Clement Kaptur Clyburn Kennedy Coleman Kennelly Collins (MI) Kildee Conyers Kleczka Cooper Klein Kopetski Coppersmith Costello Kreidler LaFalce Covne Cramer Lambert Danner Lancaster Darden Lantos de la Garza LaRocco de Lugo (VI) Laughlin Deal Lehman DeFazio Levin Lewis (GA) DeLauro Dellums Lipinski Derrick Long Deutsch Lowey Dicks Maloney Dingell Mann Dixon Manton Margolies-Dooley Durbin Edwards (CA) Markey Martinez Edwards (TX) Engel Matsui English (AZ) Mazzoli English (OK) McCloskey Eshoo McCurdy Evans Faleomavaega McHale (AS) McKinney Fazio McNulty Fields (LA) Meehan Filner Meek Fingerhut Menendez Mfume Miller (CA) Foglietta Ford (MI) Mineta Ford (TN) Minge Frank (MA) Mink Moakley Frost Mollohan Furse Gejdenson Gephardt Moran Murtha Geren Gibbons Nadler Natcher Glickman Gonzalez Neal (MA) Gordon Neal (NC) Green Gutierrez Oberstan Hall (OH) Obey Hamburg Ortiz Hamilton Orton

Parker Pastor Payne (NJ) Payne (VA) Pelosi Hochbrueckner Penny Peterson (FL) Peterson (MN) Pickett Pomerov Porter Johnson (GA) Poshard Johnson (SD) Price (NC) Johnson, E. B. Rahall Rangel Reed Reynolds Richardson Roemer Rostenkowski Roukema Rowland Roybal-Allard Rush Sabo Sanders Sangmeister Sarpalius Sawyer Schenk Schumer Scott Serrano Sharp Sisisky Skaggs Skelton Smith (IA) Spratt Stark Mezvinsky Stenholm Stokes Strickland Studds Stunak Swett Swift McDermott Synar Tejeda Thompson Thornton Thurman Torres Torricelli Underwood (GU) Unsoeld Valentine Velazquez Vento Visclosky Montgomery Volkmer Washington Waters Watt Waxman Wheat Whitten Norton (DC) Wilson Wise Woolsey Wyden Wynn Yates Owens

NOES-186

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Duncan Dunn Emerson Everett Ewing Fawell Fields (TX) Fish Fowler Franks (CT) Franks (NJ) Gallegly Gallo Gekas Gilchrest Gillmor Gilman Gingrich Goodlatte Goodling Goss